

1 **MIGRANT INTEGRATION POLICIES AND HEALTH INEQUALITIES**
2 **IN EUROPE**

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4 Margherita Giannoni - Department of Economics, University of Perugia
5 (IT) and Institute of Economics, Università della Svizzera Italiana, Lugano
6 (CH).

7 Email: margherita.giannoni@gmail.com

8

9 Luisa Franzini - School of Public Health, University of Maryland (US).

10 Email: franzini@umd.edu

11

12

13 Giuliano Masiero - Department of Management, Information and
14 Production Engineering, University of Bergamo (IT) and Institute of
15 Economics, Università della Svizzera Italiana, Lugano (CH).

16 Email: giuliano.masiero@usi.ch

17

18 Corresponding author:

19 Margherita Giannoni - Department of Economics, University of Perugia,
20 Via Pascoli 20, 06123 Perugia (IT).

21 Email: margherita.giannoni@gmail.com

22 [Abstract](#)

23

24 **Background**

25 Research on socio-economic determinants of migrant health inequalities
26 has produced a large body of evidence. There is lack of evidence on the
27 influence of structural factors on lives of fragile groups, frequently
28 exposed to health inequalities. The role of poor socio-economic status
29 and country level structural factors, such as migrant integration policies,
30 in explaining migrant health inequalities is unclear. The objective of this
31 paper is to examine the role of migrant socio-economic status and the
32 impact of migrant integration policies on health inequalities during the
33 recent economic crisis in Europe.

34 **Data and Methods**

35 Using the 2012 wave of Eurostat EU-SILC data for a set of 23 European
36 countries, we estimate multilevel mixed-effects ordered logit models for
37 self-assessed poor health (SAH) and self-reported limiting long-standing
38 illnesses (LLS), and multilevel mixed-effects logit models for self-reported
39 chronic illness (SC). We estimate two-level models with individuals
40 nested within countries, allowing for both individual socio-economic
41 determinants of health and country-level characteristics (healthy life
42 years expectancy, proportion of health care expenditure over the GDP,
43 and problems in migrant integration policies, derived from the Migrant
44 Integration Policy Index (MIPEX).

45 **Results**

46 Being a non-European citizen or born outside Europe does not increase
47 the odds of reporting poor health conditions, in accordance with the
48 “healthy migrant” effect. However, the country context in terms of
49 problems in migrant integration policies influences negatively all of the
50 three measures of health (self-reported health status, limiting long-

51 standing illnesses, and self-reported chronic illness) in foreign people
52 living in European countries, and partially offsets the “healthy migrant”
53 effect.

54 **Conclusions**

55 Policies for migrant integration can reduce migrant health disparities.

56 **Keywords:** health inequalities, socio-economic determinants of health,
57 migrant integration policy, migration and health in Europe

58 **Background**

59 Achieving health equity through the reduction of health inequalities has
60 been included among the measures of health systems performance by
61 the World Health Organization [1]. Research on socio-economic
62 determinants of health inequalities in general, and on migrants health
63 inequalities in particular, has produced a large body of evidence, mainly
64 for the US and Europe [1][2]. In Europe, there is substantial evidence on
65 socio-economic inequalities in health, starting from Whitehall studies in
66 the 1980s [3]. At the same time, given the persistence of socio-economic
67 health inequalities [4], the European Union has encouraged action in
68 many countries providing a framework and the principles to tackle health
69 inequalities [5][7]. On the one hand, the importance of policies aiming at
70 improving opportunities for full social participation, which is considered a
71 key factor for good health, has been the focus of many documents at all
72 institutional levels [8][9][10]. On the other hand, like in the US [3],
73 there is lacking evidence on how structural factors, such as migrant
74 integration policies, influence the lives of fragile groups, such as migrants
75 who are generally affected by socio-economic health inequalities [11]. A

76 recent survey on migrants health in Europe show that despite the fact
77 that migrants are often healthier than natives, which is described in the
78 literature as the "healthy migrant effect", they suffer from health
79 inequalities [12][13]. Moreover, despite the fact that migration is
80 increasingly recognized as an independent social determinant of health
81 [14], poorer socio-economic conditions could derive from social exclusion
82 mechanisms that characterize the migrant status and ethnic origin [15].
83 Other studies report that migrants living in countries with poor
84 integration policies experience poorer socio-economic and health
85 outcomes, but do not estimate the effects of the socio-political context of
86 migrants integration on health [16]. Therefore, further evidence is
87 needed in order to better address the development of interventions to
88 promote the healthy integration of migrants into the European society.
89 Moreover it seems important to investigate with recent data whether the
90 migrant status can be considered an autonomous and significant
91 determinant of health inequalities in the EU, after controlling for other
92 socio-economic determinants, such as income and education.

93 Using 2007 cross sectional data from the Eurostat EU-SILC dataset for a
94 set of 14 European countries before the recent economic crisis, it has
95 been shown that being a non-EU citizen and living in the EU is not a
96 significant determinant of self-assessed health inequalities "per se" [17].
97 What matters instead is the fact of living in a country with problems of
98 migrant integration. The Migrant Integration Policy Index (MIPEX) was
99 recently updated. Therefore, it is now possible to test if migrant
100 integration policies influenced health inequalities in the EU during the

101 economic recession occurred after 2009, which has been associated with
102 worsening health inequalities in several countries, e.g. Greece [18].

103 Using the 2012 wave of Eurostat EU-SILC data for a set of 23 European
104 countries, we estimate multilevel logit and ordered logit models for self-
105 assessed poor health (SAH), self-reported limiting long-standing illnesses
106 (LLS) and self-reported chronic illness (SC). We estimate two-level
107 models with individuals nested within countries, allowing for both
108 individual socio-economic determinants of health and country-level
109 characteristics (healthy life years expectancy, proportion of health care
110 expenditure over the GDP, and the number of problems in migrant
111 integration policies, derived from the Migrant Integration Policy Index).
112 We complement the global analysis based on all countries, with a two-
113 steps analysis at country level.

114 In the Methods section we present the conceptual model and the
115 empirical approach. Data are described in the Data section. The
116 presentation of the results and discussion will follow. Finally, in the last
117 section we briefly conclude.

118 **Methods**

119 The conceptual model for the first step of the analysis is drawn from
120 previous analyses [17] and it is shown in Figure 1. The theoretical
121 framework is based on socio-ecological models assuming that self-
122 assessed health is affected by a large set of determinants at multiple
123 levels. The most important determinants are socio-economic factors,
124 social and physical environments, healthcare, and health behaviors [19].
125 Being a non-European citizen or non-born in Europe, as a proxy for
126 migrant status, is considered one of the socio-economic determinants of
127 health acting at the individual or family level [20]. At the group level,

128 socio-economic factors contribute to unequal social and physical
129 environmental exposures which contribute to health inequalities [21]. In
130 this context, the aim is to test if migrant policies affect the socio-
131 economic context in which both migrants and non-migrants live. If
132 individuals live in a country where there are problems in terms of
133 granting rights to migrants, this could reasonably negatively affect the
134 way they live and, ultimately, their health. This approach can be used in
135 the present analysis by considering country policies towards migration as
136 a component of the social environment in which both migrants and non-
137 migrants live. Therefore, migrant policies are introduced at the country
138 level using a migrant integration policy variable in order to explain the
139 observed socio-economic inequalities in health. Migrant integration
140 policies at country level could influence health through several pathways.
141 They are part of the social context of the country where individuals live,
142 and as such they can affect the health of all people living in the country.
143 Furthermore, their specific interaction with the status of non-EU
144 citizenship, can affect migrants health status at the individual level, such
145 as other individual socio-economic determinants (e.g. income,
146 occupation, education, etc.) (Figure 1).

147 We use multilevel models with a dataset of individual observations made
148 available by the Eurostat through the release of the 2012 wave of EU-
149 SILC cross-sectional data [22]. Using multilevel models allows to
150 estimate the proportion of the variation in health that can be explained
151 by the social status, controlling for other determinants of health at both
152 individual and country level, as well as country level unobserved factors
153 [17]. Moreover, by using multilevel modeling it is possible to introduce

154 simultaneously individual level variables and country level factors, such
155 as country specific policies and attitudes towards migration that influence
156 health. The use of cross-sectional data has its own limitations, partially
157 overcome by multilevel techniques. In this case, we decided not to use
158 the longitudinal survey. The main reason is that information on the
159 citizenship status or country of birth is limited compared to cross
160 sectional waves, and it is not always representative at country level.
161 Moreover, cross-sectional data are overall richer in terms of information
162 recorded, i.e. more variables are available in cross sectional waves than
163 in the longitudinal version of the EU-SILC dataset [23]. For each
164 response variable, we carried out two analyses: a global analysis and a
165 two-step analysis. The global analysis involves the entire study sample,
166 whereas the two-step analysis is conducted by running separate
167 regressions for each country using only individual level variables. Both
168 analyses treat self-reported measures of health status as dependent
169 variables.

170 In the global analysis, due to the multistage sampling design used to
171 collect the data and considering the nature of the response variables, we
172 use two-level models with individuals nested within countries. For the
173 first step of the analysis, multilevel ordered mixed effects logit models
174 are estimated for the dependent variables: self-assessed poor health and
175 self-reported limiting severe or very severe long standing illnesses. These
176 models allow for the estimation of the direct effect of the individual-level
177 and group-level explanatory variables, as well as the interactions
178 between levels [24]. We consider the following two-level mixed effects

179 ordered logistic model for the dependent variable, y_{ij} (for individual i ,
 180 country j). The probability of observing outcome k for response y_{ij} is:

$$181 \quad p_{ij} = Pr(y_{ij} = k | \kappa, u_j) = Pr(\kappa_{k-1} < \eta_{ij} + \epsilon_{it} \leq \kappa_k) \quad (1)$$

$$= \frac{1}{1 + \exp(-\kappa_k + \eta_{ij})} - \frac{1}{1 + \exp(-\kappa_{k-1} + \eta_{ij})}$$

182 where

183 $\eta_{ij} = X_{ij}\beta + Z_{ij}u_j + \text{offset}_{ij}$, κ_0 is taken as $-\infty$, and κ_k is taken as $+\infty$. X_{ij} are
 184 the demographic and socio-economic explanatory variables at individual
 185 level (level 1), and Z_j are the explanatory variables at country level (level
 186 2). X_{ij} does not contain a constant term because its effect is absorbed
 187 into the cutpoints.

188 For cluster (country) j , $j = 1, \dots, M$ (with cluster j consisting of $i = 1, \dots, n_j$
 189 observations), the conditional distribution of $y_j = (y_{j1}, \dots, y_{jn_j})'$ given a set
 190 of cluster-level random effects u_j is

$$191 \quad f(y_j | \kappa, u_j) = \prod_{i=1}^{n_j} p_{ij}^{I_k(y_{ij})} \quad (2)$$

$$= \exp \sum_{i=1}^{n_j} \{I_k(y_{ij}) \log p_{ij}\}$$

192

193 where

$$194 \quad I_k(y_{ij}) = \begin{cases} 1 & \text{if } y_{ij} = k \\ 0 & \text{otherwise} \end{cases} \quad (3)$$

195 Moreover, we estimate multilevel mixed-effects logistic regression models
 196 for self-reported chronic illness. In order to analyze the differential

197 influence of individual characteristics over health, further models are
198 estimated adding the interactions between the ecological variables and
199 the individual characteristics. In particular, we check if problems in
200 policies for migrant integration at country level influence non-European
201 born or non-European citizens' health differently than local citizens'
202 health. Moreover, in order to take into account possible interaction
203 effects between socio-economic and demographic conditions and the
204 migrant status, the key variable "Non-EU citizen or born outside the EU"
205 is interacted with individual socio-economic characteristics.

206 **Data**

207 The first part of the analysis is based on cross-sectional micro-data from
208 the Eurostat, EU-SILC, reference year: Cross Sectional 2012 [22].
209 Participants are adults regularly residents in European countries. We
210 select countries for which citizenship status and country of birth is
211 recorded and the sample is representative of the population.^a The final
212 sample has 375,110 observations grouped in 23 countries. Table 1 shows
213 the summary statistics for individual and country variables used in the
214 analysis. The three dependent variables modeled are: self-assessed poor
215 health, self-reported limiting long-standing illnesses and self-reported
216 chronic illness. Self-assessed health is measured by the answer to the
217 question "*How is your health in general? Is it ...*". Respondents choose
218 from a scale of five options: very good, good, fair, bad and very bad.
219 SAH is one of the most widely used indicators of health in survey
220 research, and recommended by both the World Health Organization and
221 the European Union Commission. Evidence shows that SAH is a strong

222 and independent predictor of morbidity and mortality, as there is an
223 association between SAH and mortality even after adjusting for prevalent
224 diseases and health behavioral factors [25]. Therefore, the analysis looks
225 at the risk factors of SAH taking into account the ordered nature of the
226 variable. Estimates are reported for ordered logit models. To complement
227 the analysis, we also considered other measures of health: limiting long-
228 standing illness and chronic diseases. Limiting long standing illness is
229 measured by the answer to the question: "*For at least the past 6 months,*
230 *to what extent have you been limited because of a health problem in*
231 *activities people usually do? Would you say you have been ...*".
232 Respondents choose their answer among the following three options:
233 severely limited, limited but not severely, not limited at all. For the
234 purpose of this study, we consider the ordered nature of the variable and
235 estimate ordered logit models. Chronic illness is measured by the answer
236 to the question: "*Do you have any longstanding illness or [longstanding]*
237 *health problem?*". In this case, the estimates are reported for logit
238 models. Moreover, in order to perform the two-step analysis, responses
239 for each of the three measures of health are condensed into a
240 dichotomous variable.

241 Table 2 shows country-level statistics for the total sample of observations
242 used and for the dependent variables. There is a noticeable variation
243 across countries in all the three health measures. The percentage of
244 individuals with poor or very poor self-assessed health shows the largest
245 variation, from a minimum of 3% (Malta) to a maximum of 25%
246 (Croatia). Conversely, the variation in the percentage of people with
247 severe or very severe limitations in daily life is less remarkable, and

248 ranges between 10% (Malta) and 37% (Finland and Portugal). Finally,
249 the proportion of people with at least one chronic disease is the lowest in
250 Bulgaria (18%) and the highest in Finland (50%). Overall, we do not
251 observe a clear geographical gradient (North-South or East-West).

252 The individual independent variables correspond to socio-demographic
253 (age, sex, marital status and nationality) and socio-economic
254 (educational level, personal income and employment status) dimensions.
255 Education is measured as the highest ISCED level attained. The variable
256 for low education is a dummy variable that takes the value of one if the
257 individual attained up to a lower secondary level of education, and zero
258 otherwise. There is remarkable variation between and within countries in
259 the average level of education attained by non-EU citizens/non-EU born
260 individuals. Southern countries, like Portugal, France, Luxembourg, Italy
261 and Spain, show a higher proportion of low-educated non-EU
262 citizens/non-EU born individuals, as compared to the UK, Finland,
263 Sweden, and most Eastern European countries. The reference individual
264 is a local citizen or EU born living in a country without problems in
265 migrant integration policies.

266 In order to measure migrant integration policies in European countries
267 we use the MIPEX data for 2010, the latest available year of the survey
268 [26]. Today, the MIPEX project is led by CIDOB and the Migration Policy
269 Group, and it includes up to 37 national-level organizations, including
270 think-tanks, NGOs, foundations, universities, research institutes and
271 equality bodies. Research activities are coordinated by the Migration
272 Policy Group, in cooperation with the research partners. The MIPEX data

273 used cover the following six policy areas: labor market mobility, family
274 reunion for third countries nationals, political rights, long-term residence,
275 access to nationality, anti-discrimination policies. MIPEX indicators are on
276 a 0-100% scale for each policy area, where 100% is the top score.

277 In order to build a composite measure of migrant policies, we develop an
278 index based on MIPEX data. The index measures the number of
279 problematic policy areas in 2010, i.e. areas ranked with a value below
280 50% of the maximum MIPEX score. The problematic migrant policy scale
281 can take values from 0 to 5. For example, in countries scoring the
282 maximum value of the index, such as Latvia, political participation and
283 anti-discrimination policies are limited, while access to citizenship is
284 difficult, labor mobility and access policies are limited. Moreover,
285 procedures for family reunion and long-term residence acquisition are
286 complicated, as well as rights of access to health care. Table 3 shows the
287 distribution of MIPEX scores by area of integration and country. We
288 observe high variation across countries for all 6 areas as well as for the
289 overall score. There is a remarkable correlation between the scores of
290 different dimensions. The overall score more than doubles when moving
291 from countries with problematic integration policies (minimum of 33 in
292 Latvia) to countries with good levels of migrant integration (maximum of
293 84 in Sweden). The number of problematic dimensions reflects well the
294 overall MIPEX score. We initially tested several alternative specification of
295 the MIPEX index. The sub-dimensions were aggregated using a factor
296 analysis. We also considered all sub-dimensions separately as
297 independent variables in the model. However, the best and most
298 parsimonious specification was obtained by using the number of

299 problematic dimensions. This approach is also particularly useful for the
300 interpretation of the results. According to the index, countries such as
301 Finland, The Netherlands, Portugal, Finland and Sweden appear to be less
302 problematic than Latvia, Malta, Greece, Switzerland and Estonia (Figure
303 2).

304 In the estimation, we included country-level variables controlling for both
305 the health care system and the overall economy. The following country-
306 level variables were obtained from the OECD Health Data and the
307 Eurostat statistics [27][28]: the *Gini* index for income inequality, poverty,
308 pollution and homicide rates, the number of hospital beds per 1000
309 inhabitants, the proportion of immigrants amongst residents, the Gross
310 Domestic Product (GDP) per capita, total healthcare expenditure as a
311 share of GDP, the healthy life years expectancy, and the level of
312 corruption. Out of these variables, only two were significant in some
313 models, namely: the healthy years life expectancy and the healthcare
314 expenditure as a share of GDP. Therefore, the results reported were
315 obtained by controlling for these variables.

316 **Results and Discussion**

317 Results from the estimation of multilevel ordered logit models for self-
318 assessed health status and for the probability of reporting limitations in daily
319 life are reported in Table 4 and 5, respectively. Table 6 shows the results
320 for multilevel logit models for the probability of reporting chronic
321 conditions. For each dependent variable we estimated 6 models. Model 1
322 includes individual demographic and socio-economic determinants. Model
323 2 adds the country level characteristics, healthy life years expectancy

324 and the proportion of health care expenditure over the GDP. Model 3
325 adds the country level variable measuring problems in migrant
326 integration policies. Conversely, Model 4 adds an interaction term
327 between the non-EU citizenship or born status and the policy variable
328 measuring the country-level number of problematic migrant policy areas.
329 Model 5 adds both the policy variable and the interaction term with the
330 variable measuring non-EU migrant status. Finally, Model 6 adds
331 interactions between being a non-EU citizen or born and SES factors.^b
332 The interaction term between the policy and migrant status allows for the
333 estimation of the marginal impact of integration policies on non EU-
334 migrants.

335 For all the three measures of the health status, the probability of
336 reporting poor health is affected by socio-economic determinants, as it is
337 suggested by the empirical literature. The odds of reporting poor health
338 increase with age, and decrease with education, income, employment
339 status, and widow, separated, divorced or single status. Working
340 individuals, either as employee or self-employed, report better health as
341 compared to non-working individuals. In order to focus on the main
342 variables of interest, the coefficients of individual demographic and SES
343 characteristics are not reported in the tables. All these variables are
344 statistically significant at 1% level in all models.

345 Looking at the results for SAH, Model 1 shows that being a non-EU citizen
346 or born outside the EU affects positively the probability of reporting poor
347 health (Table 4). Model 2 adds the country level characteristics: healthy
348 years life expectancy and the proportion of total health care expenditure

349 over the GDP. Both these variables seem to exert a protective effect on
350 health. Living in a country with higher healthy years life expectancy and
351 proportion of total health expenditure on GDP decreases the odds of
352 reporting poor health. In Model 3, the country level variable measuring
353 problems in migrant integration policies appears to increase the odds of
354 reporting bad health. Model 4 shows that the negative effect on health of
355 being a non-EU citizen is mediated by the fact of living in countries where
356 the acquisition of nationality, political rights, long-term residence, labor
357 market mobility, family reunion and anti-discrimination policies are
358 unfavorable to migrants. The results of Model 5 show that both the policy
359 variable and its interaction with the non-EU migrant status continue to be
360 significant. Therefore, in both Model 4 and Model 5 being a non-EU
361 migrant and living in countries where there are problems in terms of
362 integration policies increases the odds of reporting poor health.
363 Moreover, Model 5 suggests that the health status of the non-EU migrant
364 is affected more strongly than the health status of the baseline individual
365 as the number of problems in integration policies increases. Adding the
366 interaction terms between the migrant status and SES variables (Model
367 6) does not significantly change the estimated odd of the migrant
368 integration policy variable, and its interaction with the non-EU migrant
369 status as compared to the other models. However, the non-EU migrant
370 status appears to be associated with lower odds of reporting poor health,
371 although not significantly. It follows that the coefficient of the non-EU
372 migrant status may unveil a possible "healthy migrant" effect. Moreover,
373 low levels of education and income tend to decrease the health condition
374 of non-EU migrants, as suggested by the interaction terms between SES

375 and the non-EU migrant status. The interaction term between the non-EU
376 migrant status and the policy variable might be interpreted as a measure
377 of inequality that is unfair but under the control of Governments, leaving
378 room for health improvement through policies for migrant integration. On
379 the other side, interactions between migrant status and individual SES
380 factors may be interpreted as a measure of unfair inequality. Overall,
381 the health of non-EU migrants appears to be negatively affected by living
382 in countries with problems in integration policies. This result holds even
383 when we control for migrant inequalities in SES. The analysis of Model 6
384 allows assessing the adverse effect of the lack of pro-migrant integration
385 policies on migrant health. To this end, we can calculate the conditional
386 marginal effects at means. The average increase in the probability that a
387 non-EU migrant is sicker than the baseline citizen due to one additional
388 problem with migrant integration policies is 3.8%.^c However, this effect is
389 considerably higher (21%) when migrant integration policies become
390 highly critical, i.e. the number of problems rises from 0 to 5.

391 The results for the estimation of multilevel mixed effects ordered logit
392 models for the probability of reporting limitations in daily life are shown
393 in Table 5. Looking at the first model, being a non-EU migrant has a
394 positive effect on the probability of reporting limitations in daily life.
395 However, the odds ratio in Models 2-5 is not significant any more.
396 Similarly to the results for SAH, Model 6 shows a negative and significant
397 effect of the migrant status on health that could be interpreted as
398 "healthy migrant" effect. The interaction term of the policy variable with
399 the migrant status shows that being a migrant and living in a country
400 with problems of integration increases the odds of reporting health

401 limitations. This result holds for Models 4 and 5, and it is confirmed after
402 controlling for migrant SES (Model 6). However, the effect of migrant
403 integration policies does not hold for the general population, as the
404 estimated odds for the policy variable are below one. The conditional
405 marginal effect at means, i.e. the increase in the probability that a non-
406 EU migrant suffers from LLS as compared to the baseline citizen due to
407 an additional problem in integration policies, is 4.6%. This effect is much
408 higher (21%) when migrant integration problems increase from 0 to 5.

409 Finally, Table 6 shows the results from the estimation of multilevel logit
410 models for the probability of reporting chronic conditions. From the first
411 three models, the non-EU migrant variable has no significant effect on
412 the probability of reporting chronic conditions. Models 4, 5 and 6 show
413 that, once its interaction term with the policy variable is introduced in the
414 estimation, the status of non-EU migrant appears to be associated with
415 lower odds of reporting chronic diseases. Again, this could be due to the
416 "healthy migrant" hypothesis. On the other hand, similarly to the results
417 obtained for the other dependent variables, Models 4-6 show that living
418 in countries where there are problems in integration policies increases
419 the odds of reporting chronic conditions for migrants. Conversely,
420 integration policies do not significantly affect the odds for the rest of the
421 population health. The increase in the probability of reporting chronic
422 conditions for non-EU migrant as compared to the baseline citizen
423 because of an additional problem with migrant integration policies is
424 4.3%. Like for SAH and LLS, this difference in probability increases to
425 21% when migrant integration problems rise from 0 to 5.

426 To check for the robustness of the findings, we performed a two-step
427 analysis and reported the estimates at country level. In the first step,
428 separate estimates for each country were obtained by running logit
429 models for the probability of reporting poor or very poor health using
430 only individual level variables. In the second step, for each country we
431 plotted the estimated slopes of the dependent variable for non-EU
432 migrants and problems in migrant integration policies. Therefore, it is
433 possible to visualize the interaction effect between the policy variable and
434 the non-EU migrant status (Figure 3).^d The two-step logit analyses for
435 the probability of reporting limitations in daily life and for the probability
436 of reporting chronic conditions confirm the results (additional file N.1,
437 additional file N.2).

438 For comparison with previous results obtained using the 2007 wave of
439 Eurostat EU-SILC data for a set of 14 European countries, we show that
440 socio-economic health inequalities persist in times of crisis and are driven
441 by the socio-economic status. As expected, individual determinants
442 affect health, as suggested by previous studies [4][5][6][7][9][17][19].
443 The self-reported health status of non-EU migrants living in European
444 countries is negatively influenced by the country context in terms of
445 problems in migrant integration. This result holds even when we control
446 for country characteristics and consider more objective measures of the
447 health status, such as limitations in daily life and the presence of chronic
448 conditions. Therefore, living in a country with problems in migrant
449 integration can offset the “healthy migrant” effect.

450 To conclude, it is worth underlying that this work relies on individual
451 cross-sectional surveys from the EU-SILC dataset. Longitudinal data
452 could not be used because information on some variables was limited in
453 the panel version of the EU-SILC dataset [23]. In order to overcome this
454 limitation and to exploit the whole pseudo-panel of cross-sectional data,
455 further analysis is needed. Finally, further work is planned to include
456 measures of attitudes to migrants from other surveys on citizens'
457 attitudes and values.

458 **Conclusions**

459 We examined health inequalities in a set of European countries, allowing
460 for both individual socio-economic determinants of health and country-
461 level characteristics, including migrant integration policies derived from
462 the Migrant Integration Policy Index. This work adds on existing
463 evidence that overall policies for non-European migrant integration can
464 reduce health disparities in times of economic crisis. Our findings
465 reinforce the view that migrant integration policies are needed in order to
466 tackle inequalities in health and ultimately to improve equity in health.

467 **Declarations**

468 Not applicable. This study is based on Eurostat EU-SILC Cross Sectional
469 Reference year: 2012 [22]. Access to data for scientific purposes has
470 been granted under the current EU regulation. Responsibility for all
471 conclusions drawn from the data lies entirely with the authors.

472 **List of abbreviations used**

473 LLS - Self-reported limiting long-standing illnesses

474 MIPEX – Migrant integration policy index

475 SAH – Self-assessed health

476 SC - Self-reported chronic illness

477 SES – Socio-economic status

478 EU- European Union

479 **Competing interests**

480 The authors declare that they have no competing interests.

481 **Authors' contributions**

482 MG participated in the design of the study, performed the quantitative
483 analysis and drafted the manuscript. LF and GM participated in the study
484 design, the statistical methodology, and helped to draft and review the
485 manuscript. All authors read and approved the final manuscript.

486

487 **Authors' information**

488 LF is Professor and Chair of the Health Services Administration
489 Department, School of Public Health, University of Maryland, College
490 Park. Her research interests focus on health care costs, medical
491 spending variation, claims data, and health disparities.

492 MG is Associate Professor of Public Economics and Health economics at
493 the Department of Economics of the University of Perugia (IT). She has
494 worked on inequalities in migrant's health and access to health care in
495 Italy and in the EU, recently joined MIPEX (Migrant Integration Policy
496 Index) Research group for the development of the Health Strand for
497 Italy.

498 GM is Assistant Professor in Economics at the Department of
499 Management, Information and Production Engineering, University of
500 Bergamo (IT), and researcher at the Institute of Economics, *Università*
501 *della Svizzera italiana* (CH). He has worked extensively on the micro-
502 econometric analysis of health care utilization.

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521 coordination and funding the participation to the development of the last
522 MIPEX health strand for Italy.

523 **Endnotes**

524 a We excluded Iceland from the analysis, because no MIPEX data were
525 available for this country. Moreover, observations for Poland and
526 Norway were excluded from the initial sample due to the presence of
527 several missing data on citizenship. Similarly, Cyprus, Czech republic

528 and Slovenia were excluded from the analysis because of data
529 limitations.

530 b In this case, we used the interaction term between the migrant status
531 and a set of categorical variables for low education, low income
532 (lowest tertile of individual income), marital status (not married,
533 single or separated, widow), and employment status (unemployed,
534 self-employed, housework). We also estimated models including the
535 six separate dimensions of the MIPEx index (Table 3). This allows for
536 the estimation of the contribution of migrant integration policies in
537 specific areas, namely the acquisition of nationality, political
538 participation, labor market mobility, anti discrimination, long-term
539 residence, and family reunion. However, the MIPEx domains were
540 highly correlated and the estimated odds were all significant and very
541 close to one. Therefore, this specification did not seem to convey any
542 clear message useful for policy purposes. We decided not to report
543 these results in the paper.

544 c Details on marginal effects calculated using the Delta method are
545 available upon request.

546 **The graphs shown are the scatter plot output from**
547 **Stata v.13 routine *mlt2scatter* for the probability of**
548 **reporting poor health status. This has been used**
549 **together with the routine *mlt2stage* in order to produce**
550 **two-stage plots of the estimated country-level**
551 **regression coefficients of the individual lower-level**
552 **variable for migrant status over the country higher-**

553 **level variable measuring problems in integration**

554 **policies. References**

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668 **Illustrations and figures**

669 **Figure 1 – The conceptual model**

670 < Figure 1 ABOUT HERE >

671 Source: Adapted from Franzini and Giannoni [21]

672 **Figure 2: N. of problematic areas in migrant integration policy by** 673 **country**

674 < Figure 2 ABOUT HERE >

675 Source: Our calculation based on Mipex [26] data for 2010

676 **Figure 3: Two-stage logit estimation results – Estimated** 677 **probability of reporting poor or very poor health for non-EU** 678 **migrants vs. number of problematic areas of migrant integration** 679 **policies by country– year: 2012**

680 < FIGURE 3 ABOUT HERE >

681 Source: Graphical output obtained from Stata v.13 command `mlt2scatter`, using
682 Eurostat [22] [28], OECD [27] data for 2012 and MIPEX [26] data. Results were
683 obtained by running separate country estimates two-stage logit models using
684 Stata v.13 command: `mlt2stage`. In the first step, separate country estimates
685 were obtained by running logit models for the probability of reporting poor or

686 very poor health using only individual level variables and controlling for age,
687 gender, log(income), employment status, marital status and migrant status. In
688 the second step the estimated slopes of the dependent variable for the non-EU
689 citizen status from the first step were plotted against the country-level variable
690 for problems in migrant integration policies.

Description	Data source	Mean	Std. Dev.	Min	Max
Individual level:					
<i>Gender: =1 if male, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.50	0.50	0	1
<i>Age</i>	EU-SILC 2012 C.S. wave	48.50	18.14	16	80
<i>Age squared</i>	EU-SILC 2012 C.S. wave	2684	1779	256	6400
<i>Low education: =1 if highest ISCED level up to secondary lower education level, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.33	0.47	0	1
<i>Unemployed: =1 if unemployed, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.07	0.25	0	1
<i>Student: =1 if student, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.08	0.27	0	1
<i>Retired or Unable to work: =1 if retired or unable to work, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.28	0.45	0	1
<i>Housework: =1 if housework, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.07	0.25	0	1
<i>Self-employee: =1 if self-employed, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.07	0.25	0	1
<i>Marital status: =1 if Not married; 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.28	0.45	0	1
<i>Widow: =1 if widowed, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.08	0.27	0	1
<i>Separated or divorced: =1 if separated or divorced, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.07	0.27	0	1
<i>Foreign Non-EU citizen or non-EU born: =1 if citizen of a NON-EU country or was born in a non-EU country, 0 otherwise</i>	EU-SILC 2012 C.S. wave	0.06	0.23	0	1
<i>Log of individual income (equivalised with OECD scale)</i>	EU-SILC 2012 C.S. wave	9.35	1.15	0	14.61
Country level (n. countries =23):					
<i>% Health care expenditure on GDP</i>	Eurostat Statistics ^a	9.09	1.97	5.11	12.43
<i>Healthy life years</i>	Eurostat Statistics ^b	61.67	4.23	53.25	72.1
<i>N. of problematic areas of integration policy (measured by MIPEX 2010 data)</i>	MIPEX data ^c	1.98	1.39	0	5
<i>Interaction term: (N. of problematic areas of integration policy * foreign non-EU citizen or non-EU born)</i>		0.14	0.69	0	5

694 ^a Available at http://epp.eurostat.ec.europa.eu/portal/page/portal/statistics/search_database, last accessed 18th August 2014.695 ^b The indicator of healthy life years (HLYs) measures the number of remaining years that a person of specific age is expected to live without any severe or moderate health problems. The notion of health problem for Eurostat's HLY is reflecting a disability dimension and is based on a self-perceived question which aims to measure the extent of any limitations, for at least six months, because of a health problem that may have affected respondents as regards activities they usually do (the so-called GALI - Global Activity Limitation Instrument foreseen in the annual EU-SILC survey). The indicator is therefore also called disability-free life expectancy (DFLE). HLY is a composite indicator that combines mortality data with health status data.700 ^c Available at <http://www.mipex.eu>, last accessed 18th August 2014.

Table 2 - Sample statistics for the dependent variables ^a

Country	% in sample	% Non-EU citizens & non-EU born	% SAH- Self-Assessed Health (ordered)						% Limitations in daily life (ordered)				% at least 1 chronic disease
			Poor or very poor SAH	Very good	Good	Fair	Bad	Very bad	Severe/very severe limitations	No limitations	Yes, limited	Yes, strongly limited	
AT	2	12	9	34	36	21	7	2	28	73	18	10	33
BG	2	0	12	18	49	21	9	3	18	82	14	4	18
CH	2	11	3	33	49	15	3	1	19	81	13	6	34
DE	18	16	9	18	47	26	7	2	34	66	23	11	36
DK	1	4	8	16	27	14	4	2	29	71	21	8	31
EE	0	22	16	7	35	25	11	2	33	68	23	10	44
EL	2	8	9	47	28	16	7	3	23	77	13	10	23
ES	10	10	7	22	52	18	6	2	22	78	17	5	24
FI	1	2	8	9	27	16	4	1	37	63	29	8	50
FR	13	7	8	25	43	23	7	1	25	75	16	9	36
HR	1	10	25	8	18	15	12	3	23	77	18	5	29
HU	2	0	16	16	41	26	12	4	25	75	17	8	36
IT	14	6	12	13	53	19	9	3	29	71	20	9	23
LT	1	6	20	6	31	29	14	3	26	74	18	8	29
LU	0	11	7	24	49	19	6	2	20	81	14	6	20
LV	0	20	15	4	42	38	12	3	29	71	22	7	36
MT	0	4	3	19	55	23	3	0	10	90	7	3	29
NL	4	10	7	13	28	11	3	0	31	69	24	7	37
PT	2	5	14	8	40	34	13	5	37	63	15	22	33
RO	5	0	9	28	42	20	8	2	26	74	18	8	19
SE	2	8	5	19	26	9	2	1	18	83	11	7	36
SK	1	0	12	21	44	22	10	3	33	67	23	10	30
UK	13	11	8	38	36	17	6	2	22	78	11	11	32
TOTAL	100	9	10	19	39	21	8	2	26	73	18	9	31

^a Percentages obtained by using individually weighted data.

Data Source: Eurostat - EU-SILC Cross Sectional Reference year: 2012 [22].

Legend: AT=Austria, BG=Bulgaria, CH=Switzerland, DE=Germany, DK=Denmark, EE=Estonia, EL=Greece, ES=Spain, FI=Finland, FR=France, HR=Croatia, HU=Hungary, IT=Italy, LT=Lithuania, LU=Luxembourg, LV=Latvia, MT=Malta, NL=The Netherlands, PT=Portugal, RO=Romania, SE=Sweden, SK= Slovak Republic, UK=United Kingdom.

Country	MIPEX INDICATORS - 2010							NUMBER OF PROBLEMATIC DIMENSIONS ^a	OVERALL SCORE ^b
	MIPEX DIMENSIONS								
	ANTI DISCRIMINATION	ACCESS TO NATIONALITY	POLITICAL PARTICIPATION	LONG TERM RESIDENCE	FAMILY REUNION	LABOUR MARKET			
AT	40	22	33	58	41	56	4	40	
BG	80	24	17	57	51	40	3	45	
CH	31	36	59	41	40	53	4	43	
DE	48	59	64	50	60	77	1	60	
DK	47	33	62	66	37	73	3	53	
EE	32	16	28	67	65	65	3	45	
EL	50	57	40	56	49	49	4	50	
ES	49	39	56	78	85	84	2	65	
FI	78	57	87	58	70	71	0	70	
FR	77	59	44	46	52	49	3	54	
HR	58	29	17	67	56	55	2	47	
HU	75	31	33	60	61	41	3	50	
IT	62	63	50	66	74	69	1	64	
LT	55	20	25	57	59	46	3	44	
LU	48	66	78	56	67	48	2	62	
LV	25	15	18	59	46	36	5	33	
MT	36	26	25	64	48	43	5	40	
NL	68	66	79	68	58	85	0	71	
PT	84	82	70	69	91	94	0	81	
RO	73	29	8	54	65	68	2	49	
SE	88	79	75	78	84	100	0	84	
SK	59	27	21	50	53	21	3	38	
UK	86	59	53	31	54	55	1	56	

Data source: MIPEX (Migrant Integration Policy Index) [10].

^a Problematic dimensions are defined as scoring <50.

^b Overall score not including Education.

Legend: AT=Austria, BG=Bulgaria, CH=Switzerland, DE=Germany, DK=Denmark, EE=Estonia, EL=Greece, ES=Spain, FI=Finland, FR=France, HR=Croatia, HU=Hungary, IT=Italy, LT=Lithuania, LU=Luxembourg, LV=Latvia, MT=Malta, NL=The Netherlands, PT=Portugal, RO=Romania, SE=Sweden, SK= Slovak Republic, UK=United Kingdom.

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Table 4- Multilevel Ordered Logit estimates - Probability of reporting poor/very poor/ fair/ good/ very good health- Year: 2012 ^a

Variables	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6
Individual (level 1)						
<i>Non-EU migrant (citizen or born outside the EU)</i>	1.135***	1.166***	1.114***	1.064*	1.073**	0.988
Country (level 2)						
<i>Health care expenditure on GDP</i>		0.882***	0.928***	0.892***	0.894***	0.871***
<i>Healthy life expectancy</i>		0.929***	0.942***	0.948***	0.946***	0.946***
<i>N. of problems with migrant integration policies</i>			1.010***		1.040***	1.010***
<i>N. of problems with migrant integration policies * non-EU migrant</i>				1.035***	1.025**	1.038***
Interactions: non-EU migrant (citizen or born outside the EU) * individual-level variables						
<i>Non-EU migrants * low education</i>						1.225***
<i>Non-EU migrants * low income</i>						1.068*
<i>Non-EU migrant * unemployed</i>						0.845***
<i>Non-EU migrant * housework</i>						0.943
<i>Non-EU migrant * self employed</i>						1.028
<i>Non-EU migrant * not married</i>						1.026
<i>Non-EU migrant * divorced</i>						1.005
<i>Non-EU migrant * widow</i>						0.756*
<i>Cut1</i>	1.082	0.006***	0.018***	0.029***	0.021***	0.001***
<i>Cut2</i>	16.157***	0.085***	0.272***	0.445***	0.317***	0.015***
<i>Cut3</i>	107.077***	0.568***	1.811***	2.954***	2.108***	0.095***
<i>Cut4</i>	688.125***	3.641***	11.663***	18.998***	13.566***	0.588***
<i>Sigma2 u</i>	1.084***	1.359***	1.085***	1.176***	1.115***	1.090***
<i>Chi2</i>	98000	110000	110000	110000	110000	98000
<i>N. of countries</i>	23 (AT BG CH DE DK EE EL ES FI FR HR HU IT LT LU LV MT NL PT RO SE SK)					
<i>N. of observations</i>	332011 (all models)					

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Legend: * p<0.05; ** p<0.01; *** p<0.001

AT=Austria, BG=Bulgaria, CH=Switzerland, DE=Germany, DK=Denmark, EE=Estonia, EL=Greece, ES=Spain, FI=Finland, FR=France, HR=Croatia, HU=Hungary, IT=Italy, LT=Lithuania, LU=Luxembourg, LV=Latvia, MT=Malta, NL=The Netherlands, PT=Portugal, RO=Romania, SE=Sweden, SK= Slovak Republic, UK=United Kingdom.

^a Odds Ratios. Estimates obtained by controlling for individuals age, gender, education, individual income, occupational status, marital status.

Source: our calculation based on Eurostat [22] [28], OECD [27] data for 2012 and on MIPEX [26] data.

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Table 5- Multilevel Ordered Logit estimates – Dependent variable: Probability of reporting severe/ very severe/ no limitations in daily life - Year: 2012 ^a

Variables	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6
Individual (level 1)						
<i>Non-EU migrant (citizen or born outside the EU)</i>	1.034*	1.025	1.027	0.966	0.942	0.894**
Country (level 2)						
<i>Health care expenditure on GDP</i>		1.094***	1.096***	1.078***	0.928***	1.067***
<i>Healthy life expectancy</i>		0.920***	0.919***	0.909***	0.926***	0.927***
<i>N. of problems with migrant integration policies</i>			0.988***		0.932***	0.972***
<i>N. of problems with migrant integration policies * non-EU migrant</i>				1.030**	1.040***	1.046***
Interactions: non-EU migrant (citizen or born outside the EU) * individual-level variables						
<i>Non-EU migrants * low education</i>						1.262***
<i>Non-EU migrants * low income</i>						1.068
<i>Non-EU migrant * unemployed</i>						0.844**
<i>Non-EU migrant * housework</i>						0.884
<i>Non-EU migrant * self employed</i>						1.037
<i>Non-EU migrant * not married</i>						0.852**
<i>Non-EU migrant * divorced</i>						1.006
<i>Non-EU migrant * widow</i>						0.905
<i>Cut1</i>	15.564***	0.258***	0.235***	0.114***	0.106***	0.026***
<i>Cut2</i>	80.927***	1.346***	1.224***	0.593***	0.554***	0.131***
<i>Sigma2 u</i>	1.271***	1.053***	1.064***	1.165***	1.032***	1.213***
<i>Chi2</i>	56000	57000	60000	58000	58000	52000
<i>N. of countries</i>	23 (AT BG CH DE DK EE EL ES FI FR HR HU IT LT LU LV MT NL PT RO SE SK)					
<i>N. of observations</i>	340920 (all models)					

Legend: * p<0.05; ** p<0.01; *** p<0.001

AT=Austria, BG=Bulgaria, CH=Switzerland, DE=Germany, DK=Denmark, EE=Estonia, EL=Greece, ES=Spain, FI=Finland, FR=France, HR=Croatia, HU=Hungary, IT=Italy, LT=Lithuania, LU=Luxembourg, LV=Latvia, MT=Malta, NL=The Netherlands, PT=Portugal, RO=Romania, SE=Sweden, SK= Slovak Republic, UK=United Kingdom.

^a Odds Ratios. Estimates obtained by controlling for individuals age, gender, education, individual income, occupational status, marital status.

Source: our calculation based on Eurostat [22] [28], OECD [27] data for 2012 and on MIPEX [26] data.

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Table 6- Multilevel Logit estimates for the probability of reporting chronic diseases –Year: 2012^a

Variables	Model 1	Model 2	Model 3	Model 4	Model 5	Model 6
Individual (level 1)						
<i>Non-EU migrant (citizen or born outside the EU)</i>	1.002	1.002	1.002	0.879***	0.879***	0.843***
Country (level 2)						
<i>Health care expenditure on GDP</i>		1.084***	1.088***	1.086***	1.089***	1.090**
<i>Healthy life expectancy</i>		0.966***	0.966***	0.966***	0.966***	0.966*
<i>N. of problems with migrant integration policies</i>			1.024		1.020	1.006
<i>N. of problems with migrant integration policies * non-EU migrant</i>				1.052***	1.052***	1.043***
Interactions: non-EU migrant (citizen or born outside the EU) * individual-level variables						
<i>Non-EU migrants * low education</i>						1.111**
<i>Non-EU migrants * low income</i>						1.127**
<i>Non-EU migrant * unemployed</i>						0.849**
<i>Non-EU migrant * housework</i>						0.821**
<i>Non-EU migrant * self employed</i>						0.97
<i>Non-EU migrant * not married</i>						0.944
<i>Non-EU migrant * divorced</i>						1.083
<i>Non-EU migrant * widow</i>						1.155*
<i>Constant</i>	0.478***	0.178***	0.16952	0.174	0.167	0.126***
<i>Sigma u</i>	0.556***	0.371***	0.377***	0.376***	0.375***	0.354***
<i>Rho</i>	0.051***	0.041***	0.041***	0.041***	0.041***	0.037***
<i>Chi2</i>	51048	51051	51051	51066	51066	47000
<i>N. of countries</i>	23 (AT BG CH DE DK EE EL ES FI FR HR HU IT LT LU LV MT NL PT RO SE SK)					
<i>N. of observations</i>	340524 (all models)					

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Legend: * $p < 0.05$; ** $p < 0.01$; *** $p < 0.001$

AT=Austria, BG=Bulgaria, CH=Switzerland, DE=Germany, DK=Denmark, EE=Estonia, EL=Greece, ES=Spain, FI=Finland, FR=France, HR=Croatia, HU=Hungary, IT=Italy, LT=Lithuania, LU=Luxembourg, LV=Latvia, MT=Malta, NL=The Netherlands, PT=Portugal, RO=Romania, SE=Sweden, SK= Slovak Republic, UK=United Kingdom.

^a Odds Ratios. Estimates obtained by controlling for individuals age, gender, education, individual income, occupational status, marital status.

Source: our calculation based on Eurostat [22] [28], OECD [27] data for 2012 and on MIPEX [26] data.

737 **Additional file -N.1**

738 File name: **Figure 4.pdf**

739 File format: acrobat

740 Title of data: **Figure 4: Two-stage logit estimation results –**

741 **Estimated probability of reporting limitations in daily life for non-**

742 **EU migrants vs. number of problematic areas of migrant**

743 **integration policies by country– year: 2012**

744 Legend: AT=Austria, BG=Bulgaria, CH=Switzerland, DE=Germany,

745 DK=Denmark, EE=Estonia, EL=Greece, ES=Spain, FI=Finland, FR=France,

746 HR=Croatia, HU=Hungary, IT=Italy, LT=Lithuania, LU=Luxembourg,

747 LV=Latvia, MT=Malta, NL=The Netherlands, PT=Portugal, RO=Romania,

748 SE=Sweden, SK= Slovak Republic, UK=United Kingdom.

749 Source: Graphical output obtained from Stata v.13 command *mlt2scatter*,

750 using Eurostat [22] [28], OECD [27] data for 2012 and MIPEX [26] data.

751 Results were obtained by running separate country estimates two-stage logit

752 models using Stata v.13 command: *mlt2stage*. In the first step, separate country

753 estimates were obtained by running logit models for the probability of reporting

754 poor or very poor health using only individual level variables and controlling for

755 age, gender, log(income), employment status, marital status and migrant status.

756 In the second step the estimated slopes of the dependent variable for the non-EU

757 citizen status from the first step were plotted against the country-level variable

758 for problems in migrant integration policies.

759 **Additional file -N.2**

760 File name: **Figure 5.pdf**

761 File format: acrobat

762 Title of data: **Figure 5: Two-stage logit estimation results –**

763 **Estimated probability of reporting chronic conditions for non-EU**

764 **migrants vs. number of problematic areas of migrant integration**

765 **policies by country– year: 2012**

766 Legend: AT=Austria, BG=Bulgaria, CH=Switzerland, DE=Germany,

767 DK=Denmark, EE=Estonia, EL=Greece, ES=Spain, FI=Finland, FR=France,

768 HR=Croatia, HU=Hungary, IT=Italy, LT=Lithuania, LU=Luxembourg,

769 LV=Latvia, MT=Malta, NL=The Netherlands, PT=Portugal, RO=Romania,

770 SE=Sweden, SK= Slovak Republic, UK=United Kingdom.

771 Source: Graphical output obtained from Stata v.13 command *mlt2scatter*,

772 using Eurostat [22] [28], OECD [27] data for 2012 and MIPEX [26] data.

773 Results were obtained by running separate country estimates two-stage logit

774 models using Stata v.13 command: *mlt2stage*. In the first step, separate country

775 estimates were obtained by running logit models for the probability of reporting

776 poor or very poor health using only individual level variables and controlling for

777 age, gender, $\log(\text{income})$, employment status, marital status and migrant status.

778 In the second step the estimated slopes of the dependent variable for the non-EU

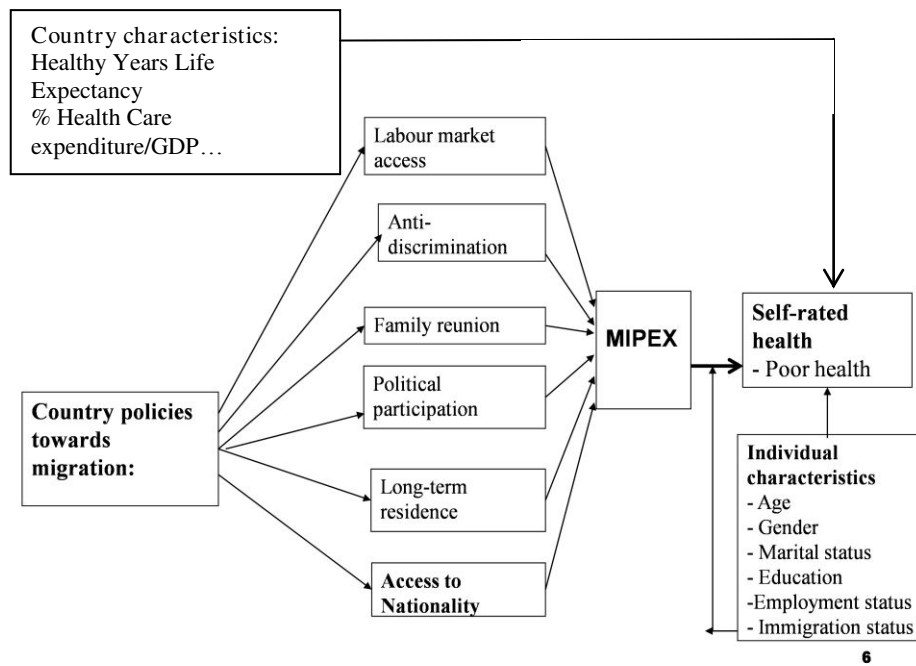
779 citizen status from the first step were plotted against the country-level variable

780 for problems in migrant integration policies.

781

782

Figure 1 – The conceptual model -1



Source: adapted from Franzini and Giannoni (2010)

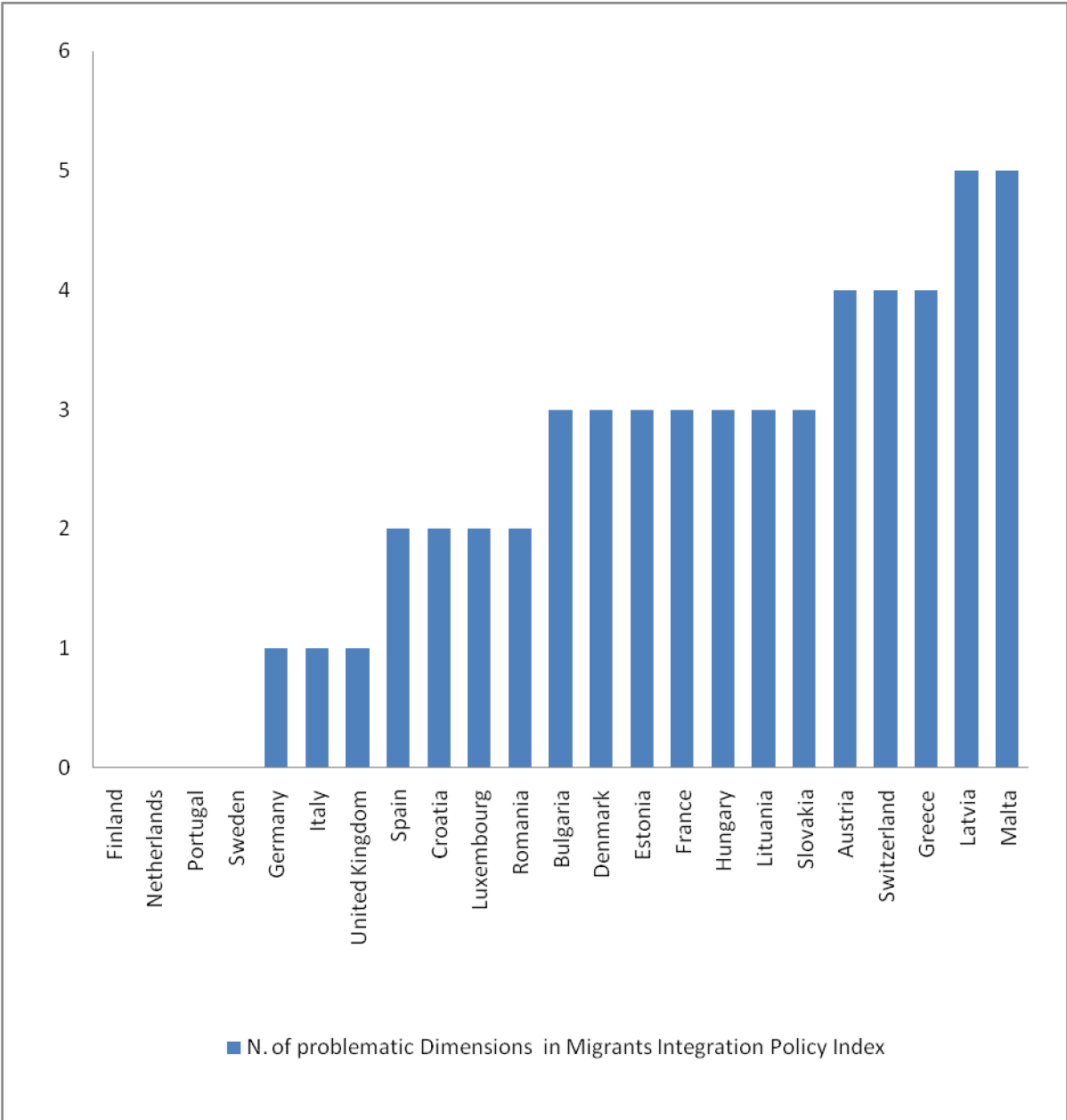


Figure 2

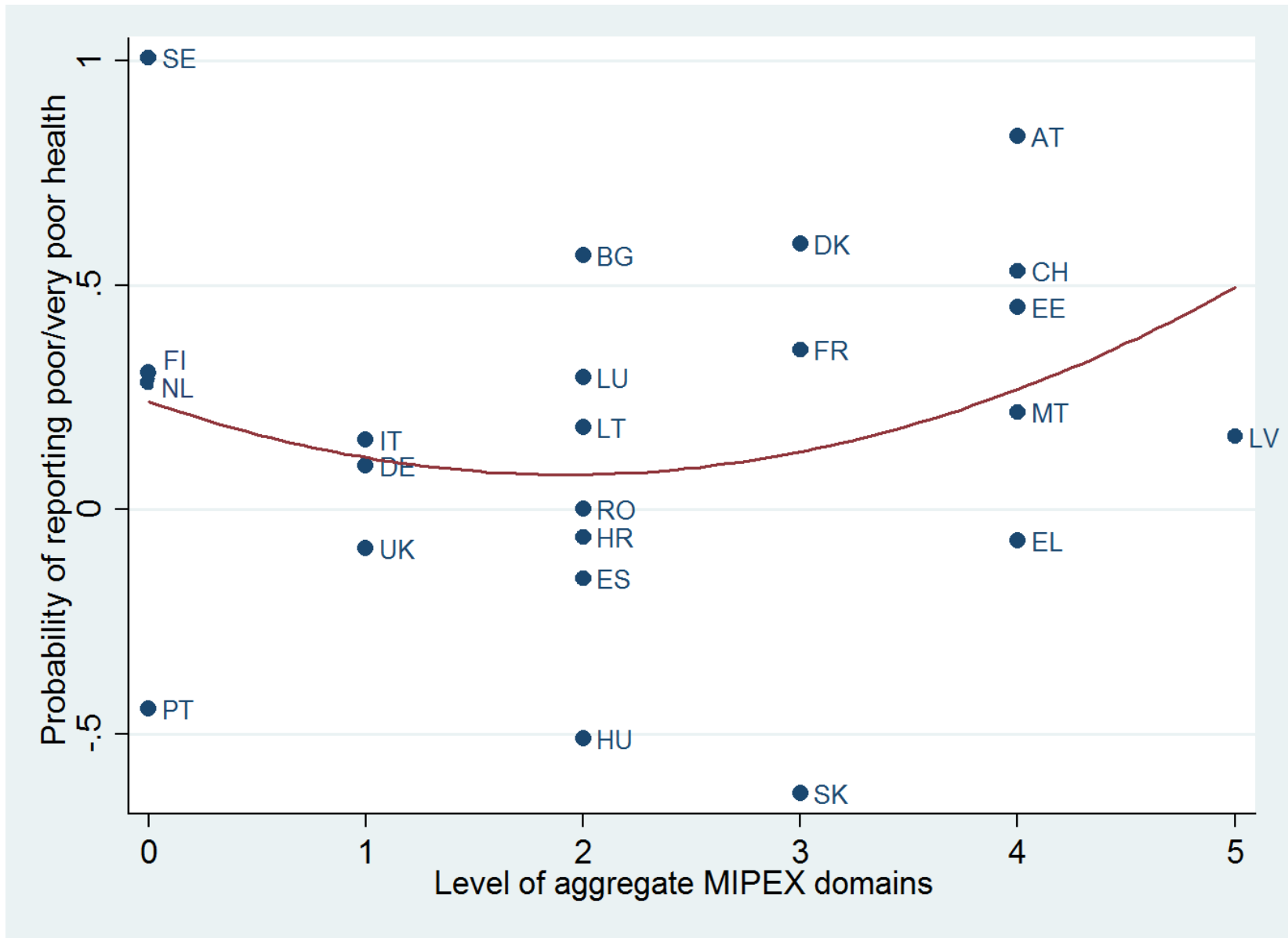


Figure 3

Additional files provided with this submission:

Additional file 1: figure 4 lim rev3.pdf, 71K

<http://www.biomedcentral.com/imedia/2676223712010237/supp1.pdf>

Additional file 2: figure 5 cron rev3.pdf, 69K

<http://www.biomedcentral.com/imedia/1241388021201023/supp2.pdf>